

NATIONAL ASSEMBLY SECRETARIAT

**REPORT OF THE STANDING COMMITTEE ON AVIATION DIVISION ON THE PAKISTAN
CIVIL UNMANNED AIRCRAFT SYSTEM BILL, 2022 (GOVERNMENT BILL)**

I, the Chairman of Standing Committee on Aviation Division, have the honor to present this report on the Bill for the establishment of a civil unmanned aircraft system authority for the promotion of peaceful use and application of civil unmanned aircraft system [Civil Unmanned Aircraft System Authority Bill, 2022] (Government, Bill) referred to the Committee on 6th August, 2021.

2. The Committee consists of the following: -

1)	Haji Imtiaz Ahmed Chaudhary	Chairman
2)	Ch. Shaukat Ali Bhatti	Member
3)	Mr. Faiz Ullah	Member
4)	Malik Karamat Ali Khokhar	Member
5)	Mr. Tahir Iqbal	Member
6)	Mr. Niaz Ahmed Jakhar	Member
7)	Ms. Munawara Bibi Baloch	Member
8)	Ms. Asma Qadeer	Member
9)	Ms. Saira Bano	Member
10)	Mr. Jai Parkash	Member
11)	Dr. Khalid Maqbool Siddiqui	Member
12)	Ms. Shahnaz Saleem Malik	Member
13)	Choudhary Faqir Ahmed	Member
14)	Dr. Aisha Ghaus Pasha	Member
15)	Ms. Romina Khursheed Alam	Member
16)	Dr. Darshan	Member
17)	Sardar Muhammad Bux Khan Mahar	Member
18)	Mr. Naveed Dero	Member
19)	Jam Abdul Karim Bijar	Member
20)	Mr. Kamal Ud Din	Member
21)	Chaudhary Ghulam Sarwar Minister for Aviation	Ex-Officio Member

3. The Committee considered the Bill as introduced in the National Assembly placed at Annex 'A' in its meetings held on 07-10-2021 and 24-11-2021 and the Committee with the majority vote recommended that the Bill as introduced may be passed by the National Assembly. Dissent Note of Ms. Aisha Ghaus Pasha, MNA and Ms. Romina Khursheed Alam, MNA is placed at Annex 'B'.

Sd/-

(TAHIR HUSSAIN)

Secretary

Islamabad, 4th February 2022

Sd/-

(HAJI IMTIAZ AHMED CHAUDHARY)

Chairman

[AS REPORTED BY THE STANDING COMMITTEE]

A
BILL

to provide for establishment of Civil Unmanned Aircraft System Authority for Pakistan.

WHEREAS it is expedient to provide for the establishment of a civil unmanned aircraft system authority for the promotion of peaceful use and application of civil unmanned aircraft system for commercial, research and development, agriculture and recreation purposes;

AND WHEREAS it is necessary to regulate and promote production, design, manufacturing, acquisition, possession, export and import of civil unmanned aircraft system;

AND WHEREAS the circumstances require to prohibit and criminalize its unauthorized use, application, production, manufacturing, acquisition, possession and export and import of such civil unmanned aircraft system and for matters connected therewith or ancillary thereto;

PART I
PRELIMINARY

1. Short title, extent and commencement.—(1) This Act shall be called the Civil Unmanned Aircraft System Act, 2021.

(2) It shall extend to whole of Pakistan.

(3) It shall come in to force at once.

2. Definitions.—In this Act, unless there is anything repugnant in the subject or the context -

(a) “Authority” means the Civil Unmanned Aircraft System Authority established under section 3;

(b) “Chairperson” means Chairperson of the Authority;

(c) “Director General” means the Director-General of the Authority appointed under section 7 of the Act;

(d) “Fund” means the Fund as provided in section 16;

(e) “member” means member of the Authority including the Chairperson;

(f) “prescribed” means prescribed by rules made under this Act;

(g) “civil unmanned aircraft system” or “CUAS” means a pilot-less aircraft which is either remotely or fully controlled from another place (ground, another aircraft, space) or programmed and fully autonomous;

- (h) "rules" means rules made under this Act;
- (i) "regulations" means the regulations made under this Act;
- (j) "specified" means specified by regulations made under this Act;
- (k) "International Civil Aviation Organization" or "ICAO" means an international body established to regulate civil aviation activities throughout the world; and
- (l) "Pakistan Civil Aviation Authority" or "PCAA" means an authority established under section 3 of the Pakistan Civil Aviation Authority, Ordinance 1982 (XXX of 1982);

PART II

Establishment of Civil Unmanned Aircraft System Authority

3. Establishment of the Authority.—(1) As soon as may be, but not later than thirty days after the commencement of this Act, the Federal Government shall, by notification in the official Gazette, establish an Authority to be known as the Civil Unmanned Aircraft System Authority for carrying out the purposes of this Act.

(2) The Authority shall be a body corporate having perpetual succession and a common seal, with administrative and financial powers, subject to the provisions of this Act, to enter into agreements, contracts, acquire and hold and dispose of property, both movable and immovable and to sue and to be sued.

4. Power of the Federal Government to issue directives.—The Federal Government may, as and when it considers necessary, issue directives to the Authority on matters of policy and such directives shall be binding on the Authority and if a question arises whether any matter is a matter of policy or not, the decision of the Federal Government shall be final.

5. Composition of the Authority.—(1) The general direction and administration of the institution and its affairs shall vest in the Authority, which shall exercise all powers and perform all its functions in accordance with this Act.

- (2) The Authority shall consist of the following members, namely —
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| (a) Secretary of the Division to which the affairs of the Authority are allocated | Chairperson |
| (b) Vice Chief of Air Staff | Member |
| (c) Director General, Civil Aviation Authority | Member |
| (d) An officer not below BPS 20 of the division to which business of aviation stands allocated | Member |
| (e) An officer not below BPS 20 of the division | Member |

	to which business of defence stands allocated	
(f)	An Officer not below BPS 20 of the division to which business of defence production stands allocated	Member
(g)	An Officer not below BPS 20 of the division to which business of interior stands allocated	Member
(h)	An Officer not below BPS 20 of the division to which business of science and technology stands allocated	Member
(i)	Representative from Federal Board of Revenue (FBR) not below BPS-20	Member
(j)	Representatives from federating units including Gilgit-Baltistan and Government of Azad State of Jammu and Kashmir not below BPS-20	Members
(k)	Three eminent experts in civil unmanned aircraft system technology from private sector to be nominated by the Federal Government	Members
(l)	Representative from Survey of Pakistan not below BPS 20	Member
(m)	Representative from Pakistan Space and Upper Atmosphere Research Commission (SUPARCO) not below BPS 20	Member
(n)	Representative from Army Service Group Engineers (ASGE)	Member
(o)	Two members to be nominated by General Headquarters (GHQ) equivalent to Brigadier rank or above	Member
(p)	Director General of Authority	Member-cum-Secretary

(3) The Federal Government may, by notification in the official Gazette, amend sub-section (2) so as to add any clause thereto, or modify or omit any clause thereof.

(4) The members, other than ex-officio members, shall be appointed in accordance with the prescribed manner.

(5) The members, other than ex-officio members, shall hold office for a term of three years from the date of appointment and shall be eligible for appointment of another term of three years.

(6) The Authority may co-opt any other official or person for any particular agenda item by special invitation.

(7) A member, other than an ex-officio member, may resign from his office by writing under his own hand, addressed to the Chairperson. The same shall be submitted to Federal Government for decision.

6. Meetings of the Authority.—(1) The meetings of the Authority shall be held at least thrice a year at such times and places and in such manner as may be specified by regulations:

Provided that until regulations are made in this behalf, the meetings shall be held as and when convened by the Chairperson.

(2) The Chairperson or, in his absence, a member authorized by him in his behalf and three members shall constitute a quorum for a meeting.

(3) One-half of the total members shall constitute a quorum for meetings requiring a decision by the Authority.

(4) The decisions shall be taken by the majority of members present in a particular meeting, and in case of a tie, the member presiding a meeting shall have a casting vote.

(5) The members shall receive such fee and expenses for each meeting, as may be specified.

7. Director General, terms and conditions of appointment.—(1) The Director-General shall be appointed by the Federal Government who shall be the executive head of the Authority and shall exercise such powers and perform such functions as may, by general or specific delegation, be assigned to him by the Authority, from time to time:

Provided that till a Director General is appointed, on regular basis, the Prime Minister may, immediately after commencement of this Act, appoint an acting Director General of the Authority for a maximum term of three months:

Provided further that the person appointed as acting Director General under this sub-section, shall not be precluded from consideration for appointment on regular basis.

(2) The Director-General shall receive such salary and allowances and be subject to such conditions of service as may be determined by the Federal Government.

(3) The Director-General shall be an eminent expert in aviation sector of known integrity, competence and expertise in handling aviation related issues.

(4) The Director-General shall be answerable to the Authority for all administrative, financial and technical matters.