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ISLAMABAD, SATURDAY, DECEMBER 12, 2015

PART III

Other Notifications, Orders, etc.

NATIONAL ASSEMBLY SECRETARIAT

Islamabad, the 8th December, 2015

No. F. 22(12)/2015-Legis.—Pursuant to rule 235 (4) of the Rules of Procedure and Conduct of Business in the National Assembly, 2007, the following report of the Standing Committee, presented to the Assembly on 7th December, 2015 is published for information:—

**REPORT OF THE STANDING COMMITTEE ON LAW, JUSTICE AND
HUMAN RIGHTS ON THE CRIMINAL LAW (AMENDMENT) BILL, 2015**

I, Chairman of the Standing Committee on Law, Justice and Human Rights, have the honor to present, this report on the Bill further to amend the Pakistan Penal Code, 1860 and the Code of Criminal Procedure, 1898 [The Criminal Law (Amendment) Bill, 2015] referred to the Committee on the 20th April, 2015.

(4553)

2. The Committee comprises the following members:—

(1) Chaudhry Mahmood Bashir Virk	Chairman
(2) Justice (Retd) Iftikhar Ahmed Cheema	Member
(3) Chaudhary Muhammad Ashraf	Member
(4) Mr. Mohsin Shah Nawaz Ranjha	Member
(5) Mr. Muhammad Moeen Wattoo	Member
(6) Mr. Muhammad Raza Hayat Harraj	Member
(7) Sardar Muhammad Amjad Farooq Khan Khosa	Member
(8) Ms Kiran Haider	Member
(9) Syed Ayaz Ali Shah Sherazi	Member
(10) Mr. Muhammad Ayaz Soomro	Member
(11) Syed Naveed Qamar	Member
(12) Eng. Ali Muhammad Khan Advocate	Member
(13) Ms Munaza Hassan	Member
(14) Mr S.A. Iqbal Quadri	Member
(15) Maulana Muhammad Khan Sherani	Member
(16) Ms. Aisha	Member
(17) Mr Mumtaz Ahmed Tarar	Member
(18) Ms. Asiya Naz Tanoli	Member
(19) Minister Incharge for Law, Justice & Human Rights	Ex-officio Member

3. The Committee in its meeting held on 20th August, 2015 considered the Bill and recommended certain amendments in the Bill as follows:—

clause 7

that in clause 7;

- (i) in the new proposed section 377A, after the words “with or without the consent”, the words “where age of person is less than 18 years” shall be inserted.
- (ii) in the new proposed section 377B, for the words ‘life imprisonment’, the words “seven years” shall be substituted.

4. The Bill as introduced in the National Assembly is at Annex "A" and as reported by the Standing Committee is at Annex "B". The Committee unanimously recommended that the Bill as amended may be passed by the Assembly.

Sd/-
(MOHAMMAD RIAZ)
Secretary
Islamabad, the 9th November, 2015.

Sd/-
(CHAUDHRY MAHMOOD BASHIR VIRK)
Chairman
Standing Committee on Law, Justice
& Human Rights.

Annex 'A'

[AS INTRODUCED IN THE NATIONAL ASSEMBLY]

A

BILL

further to amend the Pakistan Penal Code, 1860 and the Code of Criminal Procedure, 1898

WHEREAS it is expedient further to amend the Pakistan Penal Code, 1860 (Act XLV of 1860), and the Code of Criminal Procedure, 1898 (Act V of 1898), for the purposes hereinafter appearing;

It is hereby enacted as follows:—

1. **Short title and commencement.**—(1) This Act may be called the Criminal Law (Amendment) Act, 2015.

(2) It shall come into force at once.

2. **Amendment of section 82, Act XLV of 1860.**—In the Pakistan Penal Code (Act XLV of 1860), hereinafter referred to as the Penal Code, for word "seven" the word "ten" shall be substituted.

3. **Amendment of section 83, Act XLV of 1860.**—In Penal Code, in section 83, for the word "seven" the word "ten" shall be substituted and for the word "twelve" the word "fourteen" shall be substituted.

4. **Insertion of new sections 292 A, 292 B and 292 C, Act XLV of 1860.**—In the Penal Code, the following new sections shall be inserted, namely:—

“292 A. Exposure to seduction.—Whoever seduces a child by any means whatsoever with an intent to involve him in any sexual activity or exposes him to obscene and sexually explicit material, document, a film, video or a computer generated image or attempts to do the aforementioned acts, shall be punished with imprisonment of either description for a term which shall not be less than one year and may extend upto seven years or with fine which shall not be less than one hundred thousand rupees and may extend upto five hundred thousand rupees, or with both.

292 B. Child Pornography.—(1)Whoever takes, permits to be taken, with or without the consent of the child or with or, without the consent of his parents or guardian, any photograph, film, video, picture or representation, portrait, or computer-generated image or picture, whether made or, produced by electronic, mechanical or other means, of obscene or sexually explicit conduct, where—

- (a) the production of such visual depiction involves the use of a minor boy or girl engaging in obscene or sexually explicit conduct:
- (b) such visual depiction is a digital image, computer image, or computer-generated image that is, or is indistinguishable from, that of a minor engaging in obscene or sexually explicit conduct: or
- (c) such visual depiction has been created, adapted, or modified to appear that an identifiable minor is engaging in obscene or sexually explicit conduct; is said to have committed an offence of child pornography.

(2) The preparation, possession or distribution of any data stored on a computer disk or any other modern gadget, shall also be an offence under this section.

292 C. Punishment for Child Pornography.—Whoever commits an offence of child pornography shall be punished with imprisonment of either description for a term which shall not be less than two years and may extend upto seven years, or fine which shall not be less than two hundred thousand rupees and may extend upto seven hundred thousand rupees, or with both.

5. **Insertion of new section 328 A, Act XLV of 1860.**—In the Penal Code, after section 328, the following new section shall be inserted namely:—

“328 A. Cruelty to a child.—Whoever willfully assaults, ill-treats, neglects, abandons or does an act of omission or commission, that

results in or have potential to harm or injure the child by causing physical or psychological injury to him shall be punished with imprisonment of either description for a term which shall not be less than one year and may extend upto three years, or with fine which shall not be less than twenty-five thousand rupees and may extend upto fifty thousand rupees, or with both.”.

6. **Insertion of new section 369 A, Act XLV of 1860.**—In the Penal Code, after section 369, the following new section shall be inserted, namely:—

“369 A. Trafficking of human beings.—Whoever involves himself in human trafficking shall be punished with imprisonment for a term which shall not be less than five years and may extend upto seven years, of fine which shall not be less than five hundred thousand rupees and may extend upto seven hundred thousand rupees, or with both.”.

Explanation:—The Word human trafficking, in this section, shall have the same meaning as is assigned to it in the Prevention and Control of Human Trafficking Ordinance 2002(LIX 2002).

7. **Insertion of new sections 377 A and 377 B, Act XLV of 1860.**—In the Penal Code, after section 377, the following new sections shall be added, namely:—

“377 A. Sexual Abuse.—Whoever employs, uses, forces, persuades, induces, entices, or coerces any person to engage in, or assist any other person to engage in fondling, stroking, caressing, exhibitionism-, voyeurism or any obscene or sexually explicit conduct or simulation of such conduct either independently or in conjunction with other acts, with or without the consent, is said to commit the offence of sexual abuse.

377 B. Punishment.—Whoever commits the offence of sexual abuse shall be punished with imprisonment of either description for a term which may extend to life imprisonment and liable to fine which shall not be less than five hundred thousand rupees or with both.”.

8. **Amendment of Schedule II, Act V of 1898.**—In the Code of Criminal Procedure, 1898 (Act V of 1898), in Schedule II,—

(a) after the entries relating to section 292, the following shall be added, namely:—

1	2	3	4	5	6	7	8
"292 A	Exposure to seduction	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment of either description for a term which shall not be less than 1 year and may extend to 7 years or with fine which may not be less than Rs. 100,000 and may extend to Rs. 500,000, or with both.	Court of Sessions
292 C	Punishment for child pornography	Ditto	Ditto	Ditto	Ditto	Imprisonment which may extend to seven years and with fine which shall not be less than two hundred thousand rupees and may extend to seven hundred thousand rupees	Ditto

(b) after the entries relating to section 328 the following shall be added, namely:—

1	2	3	4	5	6	7	8
"328 A	Cruelty to a Child	May arrest without warrant	Warrant	Bailable	Compoundable	Imprisonment which shall not be less than one year and may extend to three years or with fine which shall not be less than twenty-five thousand rupees and may extend to fifty thousand rupees or with both.	Magistrate of the first class."

(c) after the entries relating to section 369, the following shall be added, namely:—

1	2	3	4	5	6	7	8
"369 A	Trafficking of human beings	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment for a term which shall not be less than 5 years and may extend to 7 years and liable to fine which shall not be less than Rs 500,000 and may extend to 700,000 or with both.	Court of Sessions"

(d) after the entries relating to Section 377, the following shall be inserted, namely:—

1	2	3	4	5	6	7	8
"377 B	Sexual abuse	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment for life and with fine which may not be less than Rs. 500,000 or with both.	Court of Sessions."

STATEMENT OF OBJECTS AND REASONS

Pakistan ratified the United Nations' Convention on the Rights of the Child (UNCRC) in 1990, and is under obligation to implement its provisions by harmonizing national policies, legislations, programmes, plans of action with it and report progress to the UN Committee on the Rights of the Child, Geneva after every five years. To undertake this task, existing laws are required to be harmonized with the UNCRC to effectively initiate requisite actions for meeting the standards set forth under the UNCRC.

2. The provisions provided in our criminal law statutes fail to cover number of very serious offence against the person of a child like; child pornography, exposure to seduction, sexual abuse, cruelty to a child and trafficking in human beings within Pakistan. The amendments in the Pakistan Penal Code and Code of Criminal Procedure have been proposed while keeping in mind the international obligations and domestic realities. The Criminal Law (Amendment) Bill 2015 is therefore proposed to be promulgated as an effort to harmonize our laws with the provisions of the UNCRC.

3. The salient features of the proposed Act are:—

- (a) The minimum age of criminal responsibility has been raised from 7 years to 10 years, and the upper age limit from 12 to 14 years.
- (b) It provides for the protection of children from cruel treatment.
- (c) The act of exposing children to obscene and sexually explicit material has been criminalised with punishment.
- (d) It criminalises child pornography and proposes punishments.
- (e) It provides for punishments for internal trafficking of human beings.

4. The safeguards provided in this act will go a long way in protection of all children. This Act will not only complies with the constitutional provisions but also fulfils our obligations under different international conventions in general and the UNCRC in particular.

PERVAIZ RASHID
Minister for Law, Justice and Human Rights
Minister-in-charge

Annex 'B'

[AS REPORTED BY THE STANDING COMMITTEE]

A

BILL

*further to amend the Pakistan Penal Code, 1860 and the Code of Criminal
Procedure, 1898*

WHEREAS it is expedient further to amend the Pakistan Penal Code, 1860 (Act XLV of 1860), and the Code of Criminal Procedure, 1898 (Act V of 1898), for the purposes hereinafter appearing;

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“292 A. Exposure to seduction.—Whoever seduces a child by any means whatsoever with an intent to involve him in any sexual activity or exposes him to obscene and sexually explicit material, document, a film, video or a computer generated image or attempts to do the aforementioned acts, shall be punished with imprisonment of either description for a term which shall not be less than one year and may extend upto seven years or with fine which shall not be less than one hundred thousand rupees and may extend upto five hundred thousand rupees, or with both.

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- (a) the production of such visual depiction involves the use of a minor boy or girl engaging in obscene or sexually explicit conduct;
- (b) such visual depiction is a digital image, computer image, or computer-generated image that is, or is indistinguishable from, that of a minor engaging in obscene or sexually explicit conduct; or
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(2) The preparation, possession or distribution of any data stored on a computer disk or any other modern gadget, shall also be an offence under this section.

292 C. Punishment for Child Pornography.—Whoever commits an offence of child pornography shall be punished with imprisonment of either description for a term which shall not be less than two years and may extend upto seven years, or fine which shall not be less than two hundred thousand rupees and may extend upto seven hundred thousand rupees, or with both.”.

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physical or psychological injury to him shall be punished with imprisonment of either description for a term which shall not be less than one year and may extend upto three years, or with fine which shall not be less than twenty-five thousand rupees and may extend upto fifty thousand rupees, or with both.”.

6. **Insertion of new section 369 A, Act XLV of 1860.**—In the Penal Code, after section 369, the following new section shall be inserted, namely:—

“369 A. Trafficking of human beings.—Whoever involves himself in human trafficking shall be punished with imprisonment for a term which shall not be less than five years and may extend upto seven years, of fine which shall not be less than five hundred thousand rupees and may extend upto seven hundred thousand rupees, or with both.

*Explanation:—*The Word “human trafficking” in this section, shall have the same meaning as is assigned to it in the Prevention and Control of Human Trafficking Ordinance 2002 (LIX of 2002).”.

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						with fine which may not be less than Rs. 100,000 and may extend to Rs. 500,000, or with both	
292 C	Punishment for child pornography	Ditto	Ditto	Ditto	Ditto	Imprisonment which may extend to seven years and with fine which shall not be less than two hundred thousand rupees and may extend to seven hundred thousand rupees	Ditto.”;

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(d) after the entries relating to Section 377, the following shall be inserted, namely:—

1	2	3	4	5	6	7	8
“377 B	Sexual abuse	May arrest without warrant	Warrant	Not bailable	Not compoundable	Imprisonment which may extend to seven years and with fine which may not be less than Rs. 500,000 or with both	Court of Sessions.”;

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PERVAIZ RASHID,
Minister for Law, Justice and Human Rights
Minister-in-charge

MOHAMMAD RIAZ,
Secretary.